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THE ASSEMBLY STATE OF NEW YORK ALBANY CHAIR Subcommittee on Students with Special Needs

> COMMITTEES Banks Education Health Higher Education

Judiciary Racing and Wagering

MEMBER Black, Puerto Rican, Hispanic and Asian Legislative Caucus

28 August 2024

Rockefeller Institute of Government 411 State Street Albany, NY 12203 [SENT ELECTRONICALLY]

Re: Written Comment on Foundation Aid Study

To Whom it May Concern,

My name is Nader Sayegh, and I am the State Assemblyman proudly representing the 90th District, encompassing much of the City of Yonkers, our State's third largest city behind only New York City and Buffalo. Before entering public life, I served for more than 35 years as an educator in the Yonkers Public Schools as a Teacher, Principal, and President of the Yonkers Board of Education. Education has been a key pillar in my life, and it has been my life's goal to ensure that every child receives an exceptional, fair education.

While in my District the City of Yonkers's population has increased since the implementation of Foundation Aid in 2007, our allocation of state funding has remained stagnant, and in fact lags other comparable cities. Because of a variety of factors, such as the Wealth Ratio of the County that the school district is in, cities such as Buffalo, Syracuse and Rochester receive more in Foundation Aid. This is because of a glaring fault in Foundation Aid Formula when it was initially approximately 20 years ago: the language in §3602 of the Education Law only uses federal census data from 2000 and has not been updated since.

This is not, however, an issue that is unique to just the City of Yonkers. Many other school districts across our State are chronically underfunded because of this antiquated Foundation Aid Formula. Many parts of our State have seen population growth since 2000, however today that demographic change has not translated into real dollars and cents for our children. We must do better, and with the now-passed State Budget setting aside funding to investigate this issue, we now have the opportunity to rectify this injustice. While using the 2000 census back in 2007 may have been sound policy, the unfortunate oversight in not specifically stating that Foundation Aid must use the most recent federal decennial census has meant that school districts in cities like Yonkers that have seen an increase in population are actively being institutionally shortchanged by the State due to a reliance on outdated census data.

Not a single child from Pre-K to Grade 12 was counted in the 2000 census, yet this data determines how much their school district receives in terms of Foundation Aid.

This is a major problem that the Foundation Aid Study should look at closely. This is an issue that I have been aware of from both my time at the Yonkers Public Schools but also serving on the Education Committee in the Assembly. I have introduced several pieces of legislation that would fix this issue, one of which is a bill I introduced along with State Senator Robert Jackson, A67/S5451, the Education Funding Census Update Act. This bill updates the census numbers used to calculate State Educational Funding from the 2000 census presently used to the "most recent federal decennial census." I have enclosed with my remarks a copy of this bill for your review.

Other educational bills that I introduced include one alongside State Senator Nathalia Fernandez, A96/S4437, which relates to the apportionment of funds for Capital Outlays and Debt Service for school building purposes. This will greatly aid in the renovation of old schools and the building of new ones. Another bill I introduced, A103, increases Foundation Aid for school districts that meet five variables and percentages impacting funding and academic success: Free or Reduced Lunch, English Language Learners, Enrollment Numbers, Special Education, and the Wealth Ratio of the county the school district is in.

I have enclosed copies of all these bills, as well as a list of other educational bills I have long championed for in the Legislature for your attention and review. I am encouraged that this review into the Foundation Aid Formula is being conducted, and hope that common-sense changes that will benefit all our students are made.

It is my wish that I may be a partner in this process and encourage the Study to not hesitate in reaching out to my office should there be any questions about potential legislative changes made. I have also met with the leadership of the Yonkers Public Schools who have also been very interested in the Study's work and would like to meet with the members of this Study to discuss the work being done and the best ways forward. I have advocated for decades to keep education funding equitable, and it is on the basis my own legislation introduced in the Legislature that this Study is being done. Thank you for allowing these public written comments to be made and sent in.

Sincerely,

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New York State Assemblyman Nader J. Sayegh

cc: Dr. Aníbal Soler Jr., Superintendent, Yonkers Public Schools
 Dr. Michelle Yazurlo, Associate Superintendent, Office of Inter-Governmental Relations, Yonkers
 Public Schools

Enclosures

STATE OF NEW YORK

67

2023-2024 Regular Sessions

IN ASSEMBLY

(Prefiled)

January 4, 2023

Introduced by M. of A. SAYEGH, KELLES, DICKENS, SEAWRIGHT, GALLAGHER, FORREST -- read once and referred to the Committee on Education

AN ACT to amend the education law, in relation to updating the census numbers used to calculate certain education funding

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. This act shall be known and may be cited as the "education funding census update act".

3 § 2. Subparagraphs (ii), (iii) and (iv) of paragraph q of subdivision
4 1 of section 3602 of the education law, as amended by section 16 of part
5 YYY of chapter 59 of the laws of 2017, are amended to read as follows:
6 (ii) "Census count" shall mean the product of the public school

7 enrollment of the school district on the date enrollment was counted in 8 accordance with this subdivision for the base year multiplied by the 9 census [2000] poverty rate.

10 (iii) "Census [2000] poverty rate" shall mean the quotient of the 11 number of persons aged five to seventeen within the school district, 12 based on the most recent federal decennial census conducted [in the year 13 two thousand] as tabulated by the National Center on Education Statistics, who were enrolled in public schools and whose families had incomes 14 15 below the poverty level, divided by the total number of persons aged 16 five to seventeen within the school district, based on such decennial 17 census, who were enrolled in public schools, computed to four decimals 18 without rounding.

(iv) "Selected poverty rate" shall mean: (A) for school districts with high concentrations of nonpublic students, the greater of the census [2000] poverty rate or the three-year average small area income and poverty estimate poverty rate; and (B) for all other school districts, the three-year average small area income and poverty estimate poverty rate. For the purposes of this subparagraph, "three-year average small

EXPLANATION -- Matter in <u>italics</u> (underscored) is new; matter in brackets
[] is old law to be omitted.

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area income and poverty estimate poverty rate" shall equal the quotient 1 2 of (1) the sum of the number of persons aged five to seventeen within 3 the school district, based on the small area income and poverty estimates produced by the United States census bureau, whose families had 4 5 incomes below the poverty level for the year two years prior to the year in which the base year began, plus such number for the year three years 6 prior to the year in which the base year began, plus such number for the 7 year four years prior to the year in which the base year began, divided 8 by (2) the sum of the total number of persons aged five to seventeen 9 10 within the school district, based on such census bureau estimates, for 11 the year two years prior to the year in which the base year began, plus 12 such total number for the year three years prior to the year in which the base year began, plus such total number for the year four years 13 14 prior to the year in which the base year began, computed to four deci-15 mals without rounding.

16 § 3. Item 1 of subclause 9 of clause (ii) of subparagraph 2 of para-17 graph b of subdivision 4 of section 3602 of the education law, as 18 amended by section 10-c of part A of chapter 56 of the laws of 2021, is 19 amended to read as follows:

20 (1) for school districts with a census [2000] poverty rate computed 21 pursuant to paragraph q of subdivision one of this section equal to or 22 greater than twenty-six percent (0.26), ten and three-tenths percent 23 (0.103), or

24 § 4. Paragraph b-3 of subdivision 4 of section 3602 of the education 25 law, as amended by section 9-b of part CCC of chapter 59 of the laws of 26 2018, is amended to read as follows:

27 b-3. Due minimum for the two thousand seventeen -- two thousand eighteen 28 school year. Notwithstanding any other provision of law to the contrary, 29 for the two thousand seventeen -- two thousand eighteen school year the total foundation aid shall not be less than (A) the sum of the total 30 foundation aid base computed pursuant to paragraph j of subdivision one 31 of this section plus the product of (i) the difference of the amount set 32 33 forth for such school district as "FOUNDATION AID" under the heading 34 "2017-18 ESTIMATED AIDS" in the school aid computer listing produced by 35 the commissioner in support of the executive budget request for the two 36 thousand seventeen -- two thousand eighteen school year and entitled 37 "BT171-8" less the amount set forth for such school district as "FOUNDA-38 TION AID" under the heading "2016-17 BASE YEAR AIDS" in the school aid 39 computer listing produced by the commissioner in support of the execu-40 tive budget request for the two thousand seventeen -- two thousand eigh-41 teen school year and entitled "BT171-8" multiplied by (ii) one and eigh-42 teen one-hundredths (1.18), or (B) the product of forty-four and 43 seventy-five one-hundredths percent (0.4475) multiplied by total founda-44 tion aid as computed pursuant to paragraph a of this subdivision, or (C) 45 the sum of the total foundation aid base computed pursuant to paragraph 46 j of subdivision one of this section plus the due minimum for the two 47 thousand seventeen -- two thousand eighteen school year, where such due minimum shall equal (1) for school districts with a census [2000] pover-48 49 ty rate computed pursuant to paragraph q of subdivision one of this 50 section, equal to or greater than eleven and nine-tenths percent 51 (0.119), the product of the foundation aid base for the two thousand 52 seventeen--two thousand eighteen school year computed pursuant to subparagraph (iii) of paragraph j of subdivision one of this section 53 multiplied by three hundred thirty-five ten-thousandths (0.0335), or (2) 54 55 for all other school districts the product of the foundation aid base for the two thousand seventeen--two thousand eighteen school year 56



1 computed pursuant to subparagraph (iii) of paragraph j of subdivision 2 one of this section multiplied by two and seventy-four one-hundredths 3 percent (0.0274).

4 § 5. Subparagraph 2 of paragraph i of subdivision 4 of section 3602 of 5 the education law, as added by section 10-b of part A of chapter 56 of 6 the laws of 2021, is amended to read as follows:

7 (2) The "foundation aid phase-in factor" shall be equal to the greater 8 of: (i) twenty-six hundred twenty-five ten-thousandths (0.2625); (ii) twenty-seven hundred twenty-eight ten-thousandths (0.2728) for districts 9 with a sparsity count computed pursuant to paragraph r of subdivision 10 11 one of this section greater than zero; (iii) twenty-seven hundredths for small city school districts pursuant to paragraph jj of 12 (0.27)13 subdivision one of this section; (iv) forty-four hundredths (0.44) for a 14 city school district in a city with a population of more than one 15 hundred twenty-five thousand but less than one hundred fifty thousand as 16 of the [two thousand ten] most recent federal decennial census; (v) four 17 hundred ninety-five thousandths (0.495) for a city school district in a 18 city with a population of more than one hundred fifty thousand but less 19 than two hundred fifty thousand as of the [two thousand ten] most recent 20 federal decennial census; (vi) forty-four hundredths (0.44) for a city 21 school district in a city with a population of more than two hundred 22 fifty thousand but less than one million as of the [two thousand ten] 23 most recent federal decennial census; or (vii) four hundred ninety-five 24 thousandths (0.495) for a city school district in a city having a popu-25 lation of one million or more.

26 § 6. Clause 1 of subparagraph (G) of paragraph b of subdivision 17 of 27 section 3602 of the education law, as added by section 37 of part A of 28 chapter 58 of the laws of 2011, is amended to read as follows:

(1) in the case of a district determined to be a high-need school district pursuant to clause (c) of subparagraph two of paragraph c of subdivision six of this section for the school aid computer listing produced by the commissioner in support of the enacted budget for the two thousand seven--two thousand eight school year and entitled # "SA0708",

(a) in the case of a city school district in a city with a population
in excess of one million inhabitants, four and five hundred thirty-seven
thousandths percent (0.04537),

(b) in the case of a city school district in a city with a population of more than two hundred fifty thousand inhabitants and less than one million inhabitants according to the [two thousand] most recent federal census, four and one-tenth percent (0.041),

42 (c) in the case of a city school district in a city with a population 43 of more than two hundred ten thousand inhabitants and less than two 44 hundred fifty thousand inhabitants according to the [two thousand] <u>most</u> 45 <u>recent</u> federal census, four and thirteen hundredths percent (0.0413),

(d) in the case of a city school district in a city with a population of more than one hundred seventy thousand inhabitants and less than two hundred ten thousand inhabitants according to the [two thousand] most <u>recent</u> federal census, five and ninety-seven hundredths percent (0.0597),

(e) in the case of a city school district in a city with a population for more than one hundred thousand inhabitants and less than one hundred seventy thousand inhabitants according to the [two thousand] most recent federal census, five and fifty-three hundredths percent (0.0553),

55 (f) in the case of any other such school district which has a three-56 year average free and reduced price lunch percent greater than seventy-



1	five percent (0.75) and which has an administrative efficiency ratio
2	less than one and fifty-five hundredths percent (0.0155), four and nine
3	hundredths percent (0.0409), and
4	(g) for all other such school districts, six and eight-tenths percent
5	(0.068), or

6 § 7. This act shall take effect on the first of April next succeeding 7 the date on which it shall have become a law.



STATE OF NEW YORK

96

2023-2024 Regular Sessions

IN ASSEMBLY

(Prefiled)

January 4, 2023

- Introduced by M. of A. SAYEGH -- read once and referred to the Committee on Education
- AN ACT to amend the education law, in relation to the apportionment of moneys for capital outlays and debt service for school building purposes

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1	Section 1. This act shall be known and may be cited as the "rebuild
2	our schools act".
3	§ 2. Subparagraph 2 of paragraph c of subdivision 6 of section 3602 of
4	the education law is amended by adding a new clause (d) to read as
5	follows:
6	(d) For aid payable in the school years two thousand twenty-threetwo
7	thousand twenty-four and thereafter for school building projects to
8	remedy capacity shortages of high-need school districts, as defined
9	pursuant to regulations of the commissioner in clause (c) of this
10	subparagraph and are located in a county with a population of more than
11	nine hundred forty thousand and less than one million inhabitants
12	according to the two thousand ten federal census, as approved by the
13	voters of such school district or by such board of education of a city
14	school district in a city with more than one hundred twenty-five thou-
15	sand inhabitants, on or after July first, two thousand twenty-one, may
16	compute aid under the provisions of this subdivision using the high-need
17	secondary supplemental building aid ratio, which shall be the lesser of:
18	(A) the product, computed to three decimals without rounding, of the
19	greater of the building aid ratios computed pursuant to subclauses (i),
20	(ii) and (iii) of clause (b) of this subparagraph multiplied by ten
21	percent; or (B) the positive remainder of ninety-eight one-hundredths
22	less the greater of the building aid ratios computed pursuant to
23	subclauses (i), (ii) and (iii) of clause (b) of this subparagraph.

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[] is old law to be omitted.

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2	incl	ude	projects	to	addres	s ca	apacity	y short	ages	of a	t least	<u>ten</u>	perc	ent
3	of	the	calcula	ted	capac	ity	of the	e distr	ict	or at	least	ten pe	rcent	of:
4	the	ca1	culated	car	acity	of	elem	entary	or	seco	ndary	school	s of	the

- 5 district, as determined by the commissioner.
- 6 § 3. This act shall take effect immediately.



STATE OF NEW YORK

103

2023-2024 Regular Sessions

IN ASSEMBLY

(Prefiled)

January 4, 2023

Introduced by M. of A. SAYEGH, FORREST -- read once and referred to the Committee on Education

AN ACT to amend the education law, in relation to increasing foundation aid to school districts located in a high wealth ratio county that meet five variables impacting academic success: free or reduced lunch, English language learners, wealth ratio, enrollment, and special education

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1	Section 1. This act shall be known and may be cited as the "School aid
2	equity act".
3	§ 2. Section 3602 of the education law is amended by adding a new
4	subdivision 42 to read as follows:
5	42. Foundation aid to address school district funding inequity.
6	Commencing with aid payable in the two thousand twenty-fourtwo thou-
7	sand twenty-five school year, the commissioner shall increase the amount
8	of foundation aid, at a rate determined by the commissioner, for school
9	districts that all of the following conditions and criteria apply:
10	a. a three-year average free and reduced price lunch percent greater
11	than two-thirds or sixty-seven percent (0.67);
12	b. an English language learner count that totals above thirteen
13	percent (0.13) of the entire school district population;
14	c. a combined wealth ratio greater than seven-tenths (0.7);
15	d. an increase in enrollment of at least two percent (0.02) since the
16	two thousand fifteentwo thousand sixteen school year; and
17	e. a special education count that totals above eight percent (0.08) of
18	the entire school district population.
19	Nothing in this subdivision shall reduce the amount of foundation aid
20	to any school district in which this subdivision's conditions and crite-
21	<u>ria do not apply.</u>
22	§ 3. This act shall take effect immediately.

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets
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LBD01645-01-3





NADER J. SAYEGH Assemblyman 90th District

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THE ASSEMBLY STATE OF NEW YORK **ALBANY**

CHAIR Subcommittee on Students with Special Needs

> COMMITTEES Banks Education Health **Higher Education** Judiciarv **Racing and Wagering**

MEMBER Black, Puerto Rican, Hispanic and Asian Legislative Caucus

Assemblyman Nader J. Sayegh's Key Educational Bills: **2024 Legislative Session**

- 1. A67 Enacts the Education Funding Census Update Act. Updates the Census Numbers used to calculate State Educational Funding from the 2000 Census presently used to the recent 2020 Census. Social Demographic have changed since 2000.
- 2. A87 Provides for the Trustees of the State University of New York to establish a four-year College of Engineering and Applied Sciences in the City of Yonkers within the State University System.
- 3. A96 Enacts the Rebuild Our Schools Act. Relates to the apportionment of money for Capital Outlays and Debt Service for school building purposes. Renovating old school buildings and the building of new schools.
- 4. A103 Enacts the School Aid Equity Act. Modification of the NYS School Foundation Aid Formula utilizing five variables and percentages impacting funding and academic success: Free or Reduced Lunch, English Language Learners, Enrollment Numbers, Special Education, and Wealth Ratio.
- 5. A3112 Establishes that any person who knowingly engages in a repeated course of cyberbullying of a minor is guilty of an unclassified misdemeanor punishable by a fine of not more than \$1,000 or by a period of imprisonment to not exceed one year, or both.
- 6. A3278 Directs the Commissioner of Education, in conjunction with the Superintendent of State Police and the Commissioner of the Division of Homeland Security and Emergency Services to establish standards for the security and safety of school grounds.
- 7. A4579A Relates to indoor air quality in schools. Allows the Department of Health (DOH) to inspect the air quality in schools either upon their own initiative or in response to a complaint. DOH would also be required to provide schools with guidance on steps it could take to improve the indoor air quality and establish a model indoor air quality program for adoption by schools, protecting students and teachers from unnecessary risks.
- 8. A4909 Provides public access to epinephrine auto-injector devices at schools and establishes public access epinephrine auto-injector device providers.
- 9. A6825 Requires annual screenings for depression of students in Grades 7-12. Requires the Department of Education and the Department of Health to review data pertaining to the results of such screenings for local and statewide trends concerning teenage depression.